## Decentralised Targeting of Agricultural Credit: Private v. Political Intermediaries

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Work-in-Progress

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## Targeting for Development Programmes

- Many centralized development programmes are targeted poorly due to
  - lack of accountability
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- Many centralized development programmes are targeted poorly due to
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- This provides the rationale for decentralizing beneficiary selection
- Commonly this involves delegating the formal selection role to local governments
- An alternative is to delegate to a private intermediary from within the local community
- This paper compares two alternative intermediaries: private v. political



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• What is the role of local intermediaries?



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  - Selection of beneficiaries
  - Subsequent engagement with beneficiaries (monitoring/assistance to beneficiaries)



#### Role of Intermediaries

- What is the role of local intermediaries?
  - Selection of beneficiaries
  - Subsequent engagement with beneficiaries (monitoring/assistance to beneficiaries)
- The literature has focused mostly on the former.
- We provide evidence on the relative importance of the selection and engagement roles of local intermediaries.



#### Decentralization

Debate about centralized v. decentralized governments



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 Local governments have better information & incentives than central bureaucrats



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#### Debate about centralized v. decentralized governments

- Local governments have better information & incentives than central bureaucrats
- But decentralization is not a panacea (WDR 2004, Mansuri & Rao 2013)
  - local govts. subject to elite capture
  - low competence and training
  - problems of coordination across jurisdictions, loss of scale economies
- Growing evidence that local governments have clientelistic motives (Stokes 2005, Devarajan-Khemani 2016, Bardhan-Mookherjee 2012 & 2016)
- These political distortions motivate search for alternative ways to decentralize: for example, appointment of private intermediaries





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- Compare two different methods of local intermediation
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  - Incentive: is incentivized by commissions that depend on repayments
  - Role:
    - formal: selects borrowers depending on information and personal/political motives
    - informal: engagement (monitoring/assistance) with beneficiaries



### **Key Questions**

- (a) Relative performance of private and political intermediary schemes
- (b) Relative importance of (formal) selection and (informal) engagement roles of local intermediaries



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- In both schemes, only landless & marginal landowners ( $\leq 1.5$  acres) could be beneficiaries, to limit cronyism, corruption/elite capture

### This Paper

- Study treatment effects of the schemes on borrower outcomes, and loan repayments
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  - borrower selection patterns (ability)
  - conditional (on selection) treatment effect differences
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- Examine what drives the difference in ATEs:
  - borrower selection patterns (ability)
  - conditional (on selection) treatment effect differences
    - This enables us to disentangle the selection and engagement roles of the intermediary
- Try to explain these by differences in underlying information and incentives of the intermediary

- TRAIL scheme outperforms GRAIL scheme in terms of borrower income
  - Potato Production effects were similar: 26% in TRAIL vs 23% in GRAIL
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- Selection differences explain a small part of differences in impact on borrowers
- Differences between TRAIL and GRAIL agents in both selection and engagement roles can be explained by differences in their incentives



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## Road Map

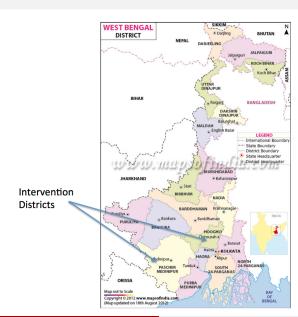
- Experimental Context & Design
- Empirical Results on Borrower Outcomes: ATEs
- Explanations
  - Understanding Selection Differences
  - Quantifying the Role of Selection Differences
  - Explaining differences in Conditional Treatment Effects (CTEs)
- Discussion & Conclusion



#### Related Literature

- Targeting and Networks: Selecting pivotal members of a community as a node for development interventions
  - Bandiera and Rasul (2006), Alatas, Banerjee, Hanna, Olken and others (AER 2012, 2016; JPE 2016), Hussam, Rigol & Roth (2017)
- Clientelism and Targeting: Do appointed politically influential members use their discretion clientelistically to garner votes; how does this affect the effectiveness of the intervention?
  - Stokes (2005), Bardhan-Mookherjee (2012) & (2016), Robinson-Verdier (2013), Bardhan, Mitra, Mookherjee & Nath (2016), Dey and Sen (2016)

#### Location





## **Experimental Setting**

• Focus on potatoes, leading cash crop in West Bengal



## **Experimental Setting**

- Focus on potatoes, leading cash crop in West Bengal
- Two potato-growing districts: Hugli and West Medinipur

TRAIL: 24 villagesGRAIL: 24 villages

 Experiment lasted eight 4-month cycles over the period: Sept 2010 - July 2013



## Baseline: Selected Crop Characteristics

	Sesame (1)	Paddy (2)	Potatoes (3)
Cultivate the crop (%)	0.49	0.69	0.64
Acreage (acres)	0.45	0.69	0.49
Harvested quantity (kg)	141	1175	5301
Cost of production (Rs)	703	4396	12083
Price (Rs/kg)	30.71	10.30	4.67
Revenue (Rs)	3423	8095	21298
Value added (Rs)	2720	3787	9215
Value added per acre (Rs/acre)	6348	6568	17779



# The Agent-Intermediated Lending Scheme

- $\bullet$  Agent recommends 30 landless or marginal landowners (owning  $\leq 1.5$  acres of cultivable land)
- subset of these are chosen randomly to receive offer of individual liability loans
- Agent plays no further (formal) role:
  - MFI sets loan terms, directly lends to and collects repayments from borrowers

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- Agent plays no further (formal) role:
  - MFI sets loan terms, directly lends to and collects repayments from borrowers
- But agent could be motivated to monitor or help borrowers informally
- No group meetings, savings requirements or gender restrictions



## Common Loan Features

- Loan interest rate pegged at APR of 18%, well below average rates (25%) on informal credit
- Dynamic borrower incentives
  - start with small loans (Rs 2000 ( $\sim$  \$40),  $\frac{1}{4}$  of average working capital used)
  - future credit access grows at 33% across cycles, subject to current repayment

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  - future credit access grows at 33% across cycles, subject to current repayment
- \*Loan durations/timing: 4 months, match potato planting-harvesting-selling cycle
- \*Insurance against covariate (price-yield) risks in potato cultivation
- \*Doorstep banking, no bank accounts

(\*: non-standard)



# Agents and their Incentives

- TRAIL: agent is randomly drawn from list of established traders/shopkeepers
- GRAIL: local government council chooses the agent



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# Agents and their Incentives

- TRAIL: agent is randomly drawn from list of established traders/shopkeepers
- GRAIL: local government council chooses the agent
- Agent's incentives:
  - ullet forfeitable deposit (= 2.5% of first loan amount ( $\equiv$  Rs 50)) per borrower
  - commission = 75% of interest payments received from borrowers
  - $\bullet$  termination if > 50% of borrowers defaulted
  - paid holiday at the end of 2 years in the scheme



# Experimental Context: Agent Characteristics

	GRAIL (1)	TRAIL (2)	Difference (3)
Occupation: Cultivator	0.375	0.042	0.33***
	(0.101)	(0.042)	(0.109)
Occupation: Shop/business	0.292	0.958	-0.667***
	(0.095)	(0.042)	(0.104)
Occupation: Government job	0.125	0.000	0.125*
	(0.690)	(0.000)	(0.690)
Owned agricultural land	2.63	3.29	-0.667**
	(0.198)	(0.244)	(0.314)
Educated above primary school	0.958	0.792	0.167*
	(0.042)	(0.085)	(0.094)
Weekly income (Rupees)	1102.895	1668.75	-565.855
	(138.99)	(278.16)	(336.78)
Village society member	0.292	0.083	0.208*
	(0.095)	(0.058)	(0.111)
Party hierarchy member	0.167	0.000	0.167**
	(0.078)	(0.00)	(0.079)
Panchayat member	0.125	0.000	0.125*
	(0.069)	(0.00)	(0.069)
Self/family ran for village head	0.083	0.000	0.083
	(0.058)	(0.00)	(0.058)





# Household Characteristics and Randomisation Check

	TRAIL (1)	GRAIL (2)	TRAIL-GRAIL (3)
Head: More than Primary School	0.407	0.420	-0.013
	0.015	0.015	
Head: Cultivator	0.441	0.415	0.026
	0.015	0.015	
Head: Labourer	0.340	0.343	-0.003
	0.015	0.015	
Area of house and homestead (Acres)	0.052	0.052	0.000
	0.001	0.002	
Separate toilet in house	0.564	0.608	-0.044
	0.015	0.015	
Landholding (Acres)	0.456	0.443	0.013
	0.013	0.013	
Own a motorized vehicle	0.124	0.126	-0.002
	0.010	0.010	
Own a Savings Bank Account	0.447	0.475	-0.028
	0.015	0.015	
F-test of joint significance (p-value)			0.996



# Design and Sample

- Experiment designed to estimate separately the effects of selection and conditional treatment effects (Karlan & Zinman 2010)
- In each scheme
  - In each village, the agent recommends 30 borrowers...
  - ...and the lender offers the loans to a *randomly chosen subset* of 10 individuals (Treatment, T)

# Design and Sample

- Experiment designed to estimate separately the effects of selection and conditional treatment effects (Karlan & Zinman 2010)
- In each scheme
  - In each village, the agent recommends 30 borrowers...
  - ...and the lender offers the loans to a randomly chosen subset of 10 individuals (Treatment, T)
  - We sample:
    - 10 recommended but not chosen to receive the loans: Control 1 (C1)
    - 30 of those not recommended: Control 2 (C2)



$$\begin{array}{ll} \textit{y}_{\textit{ivt}} = & \beta_0 + \beta_1 \mathsf{TRAIL}_{\textit{v}} + \beta_2 (\mathsf{TRAIL}_{\textit{v}} \times \mathsf{Treatment}_{\textit{iv}}) + \beta_3 (\mathsf{TRAIL}_{\textit{v}} \times \mathsf{Control} \ 1_{\textit{iv}}) \\ & + & \beta_4 (\mathsf{GRAIL}_{\textit{v}} \times \mathsf{Treatment}_{\textit{iv}}) + \beta_5 (\mathsf{GRAIL}_{\textit{v}} \times \mathsf{Control} \ 1_{\textit{iv}}) \\ & + & \gamma \ \textbf{X}_{\textit{iv}} + T_t + \varepsilon_{\textit{ivt}} \end{array}$$



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- Conditional treatment effects (ITT estimates), conditional on selection:
   Difference between T and C1:
  - TRAIL:  $\beta_2 \beta_3$
  - GRAIL:  $\beta_4 \beta_5$



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  - TRAIL:  $\beta_2 \beta_3$ • GRAIL:  $\beta_4 - \beta_5$
- Selection effects: Difference between C1 and C2:
  - TRAIL:  $\beta_3 \beta_1$
  - GRAIL:  $\beta_5$



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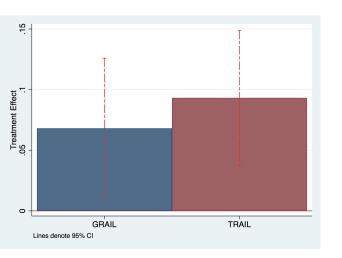
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- Selection effects: Difference between C1 and C2:
  - TRAIL: β<sub>3</sub> β<sub>1</sub>
     GRAIL: β<sub>5</sub>
- Controls for age, education, occupation of oldest male, land owned, year dummies, price information intervention
- Standard errors clustered at the hamlet level to account for spatial correlation

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# RESULTS: Average Treatment Effects on Potato Acreage

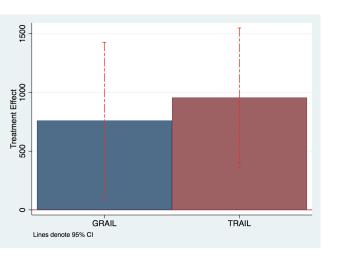


% Effects	
TRAIL	27.78
GRAIL	23.00

## **Treatment Differences**

TRAIL-GRAIL 0.025 (0.041)

# RESULTS: Average Treatment Effects on Potato Output

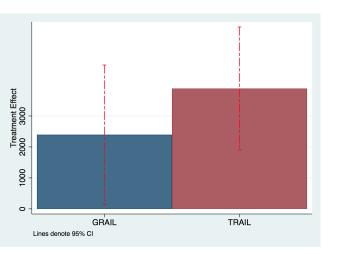


% Effects	
TRAIL	26.24
GRAIL	23.50

#### Treatment Differences

TRAIL-GRAIL 196.11 (456.13)

# RESULTS: Average Treatment Effects on Potato Revenues



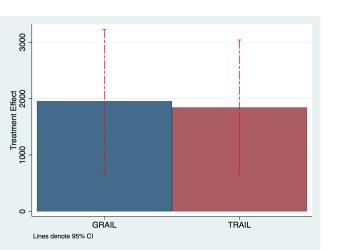
% Effects
TRAIL 27.2
GRAIL 18.5

#### Treatment Differences

TRAIL-GRAIL 1491.8 (1829.7)

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# RESULTS: Average Treatment Effects on Potato Production Cost

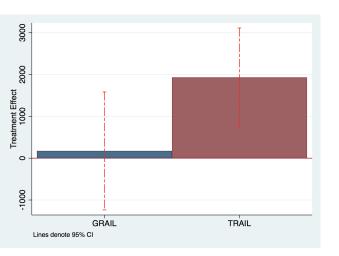


**% Effects**TRAIL 21.7
GRAIL 27.6

**Treatment Differences** 

TRAIL-GRAIL -110.6 (1067.70)

# Average Treatment Effects: Potato Imputed Profit

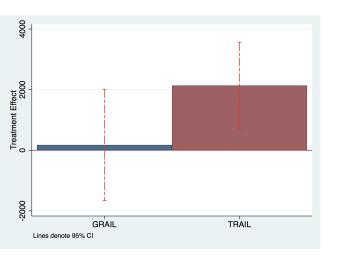


**% Effects**TRAIL 40.83
GRAIL 3.52

#### Treatment Differences

TRAIL-GRAIL 1758.85\* (939.64)

# Average Treatment Effects: Farm Value Added



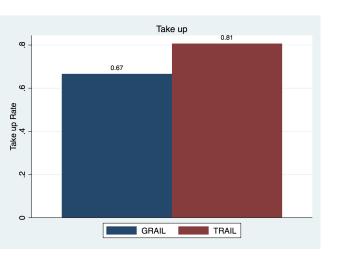
% Effects
TRAIL 20.68
GRAIL 1.66

Treatment Differences

TRAIL-GRAIL 1962.38\* (1186.64)

## Loan Performance

## Takeup



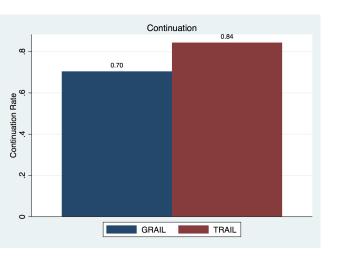
Differences in Means
TRAIL-GRAIL 0.131\*\*

Estimated from a regression including cycle dummies. Sample restricted to households that were eligible to take the program loan in that cycle.

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## Loan Performance

#### Continuation



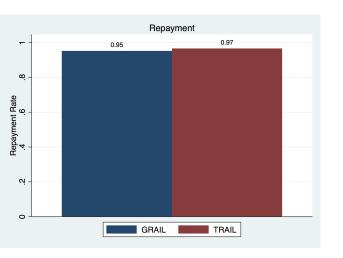
Differences in Means
TRAIL-GRAIL 0.133\*\*\*

Estimated from a regression including cycle dummies. Sample restricted to households that were eligible to receive the program loan in cycle 1.

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## Loan Performance

## Repayment





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Estimated from a regression including cycle dummies. Sample restricted to households that had taken the program loan in the cycle.

# Questions

• What explains the difference in ATEs?



## Questions

- What explains the difference in ATEs?
  - (1) Do TRAIL and GRAIL agents select borrowers differently?
  - (2) Conditional on selection, do TRAIL and GRAIL generate different treatment effects?
- Relative role of selection and conditional treatment effects in overall ATE differences
- What explains (1) and (2)?



• We estimate the ability of sample farmers



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- Examine how selection patterns by ability differ between the two schemes



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- Examine how selection patterns by ability differ between the two schemes
- Decompose ATE difference: role of selection differences
- Examine role of agent motivation in explaining selection differences



# **Estimating Ability**

- Ability is correlated with observable and unobservable characteristics.
  - More landed households, those whose heads were Hindu, who did not belong to the lower castes/tribes, and whose primary occupation was cultivation all devoted more land to potato cultivation
  - Unobservable factors such as skill and technical know-how might also contribute to farmer ability and therefore determine cultivation
- We estimate ability as a function of household-specific factors, incorporating both observable and unobservable characteristics.

# How do we estimate "Ability"?

• Output of farmer h with ability  $\theta_h$  located in village v in year t (conditional on success):

$$Y_{hvt} = \theta_h^{1-\gamma} \left[ \frac{1}{1-\alpha} I^{1-\alpha} \right]$$

• Probability of success:

$$p_{hvt} = P_{vt}\theta_h^{1-\nu}$$

• Competitive informal credit market with informed private lenders (with cost of capital  $\rho_{vt}$ ), hence informal interest rate for household h is  $\frac{\rho_{vt}}{\rho_{hvt}}$ 



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# How do we estimate "Ability"?

#### Continued

• Loan size or scale of cultivation  $I = I_{hvt}$  maximizes

$$p_{hvt}(\theta_h)\theta_h^{1-\gamma}\left[\frac{1}{1-\alpha}I^{1-\alpha}\right] - \rho_{vt}I$$

• This implies:

$$\log I_{hvt}^{C} = \frac{1}{\alpha} \log A_h + \frac{1}{\alpha} [\log P_{vt} - \log \rho_{vt}]$$

- $A_h \equiv \theta_h^{2-\gamma-\nu}$
- $\delta \equiv \frac{1-\gamma}{2-\gamma-\nu} \in (0,1)$  is the compression parameter
- Household fixed effect in panel regression of scale of cultivation (or expected output value) can be interpreted as ability (fixed effect version of Olley-Pakes (1996))



# "Ability" of Selected Borrowers

Assume

$$A_h = T_h X_{1h}^{\psi_1} X_{2h}^{\psi_2} \dots$$

where  $T_h$  is unobservable to us (but observed by agent), and  $X_{kh}$  is observed household characteristic

 $\Rightarrow$ 

$$\log I_{ht}^{C} = \frac{1}{\alpha} \sum_{k} \psi_{k} X_{kh} + \frac{1}{\alpha} [\log T_{h} + \log P_{vt} - \log \rho_{vt}] + \epsilon_{ht}$$

$$\log I_{ht}^{C} = \underbrace{\sum_{k} \beta_{k} X_{kh} + u_{h} + \mu_{vt} + \epsilon_{ht}}_{+ \mu_{vt} + \epsilon_{ht}}$$

$$\log I_{ht}^{C} = \underbrace{\zeta_{h}}_{+ \mu_{vt} + \epsilon_{ht}}$$

Estimate ability by household fixed effect  $\zeta_h$  for C1/C2 households, after controlling for village-year dummies; then assess selection by comparing ability between C1 and C2 groups

(□) (□) (□) (□) (□)

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# How do we estimate "Ability"?: Summary

 Use fixed-effects version of Olley-Pakes (1996) & Levinsohn-Petrin (2003) method to estimate TFP of farmers



# How do we estimate "Ability"?: Summary

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- For C2 and C1 households, this delivers an ability estimate
- For T households, ability estimate is contaminated by treatment
- Invoke order-preserving assumption (Athey & Imbens 2006)
- Match T & C1 households of equal rank and assign C1's ability to T household
- Result: Ability distribution for all sample households

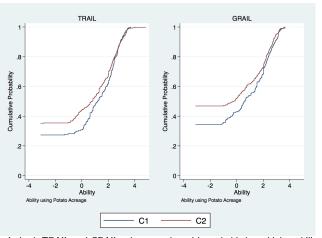


## **Ability Estimates**

- Non-cultivators: Bin 1 (we can estimate only the upper bound of ability)
- Cultivators: Continuous ability estimates; classified into
  - Below median ability: Bin 2
  - Above median ability: Bin 3



### Ability of the Selected v. Non-selected: TRAIL and GRAIL



K-S Test (p-value)

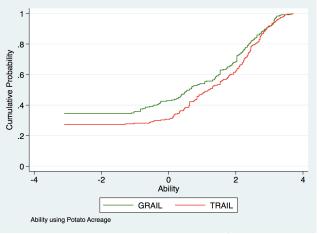
TRAIL: 0.005
GRAIL: 0.011

In both TRAIL and GRAIL schemes, selected households have higher ability than non-selected.

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# Ability estimates for the Selected (C1): TRAIL and GRAIL

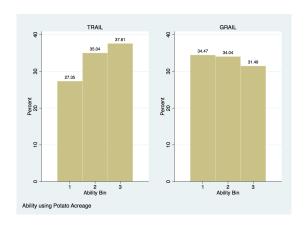


K-S Test (p-value) 0.061

TRAIL selected households have higher ability than GRAIL selected households.

# Proportion of Households in Each Ability Bin. C1 households only

TRAIL and GRAIL



### Descriptive Statistics by Ability Bin

C1 Households only. TRAIL and GRAIL

	All	Bin 1	Bin 2	Bin 3
Landholding	0.448	0.263	0.429	0.713
Non Hindu	(0.009) 0.181	(0.014)	(0.014) 0.154	(0.015) 0.133
Low Caste	(0.008)	(0.016) 0.414	(0.014)	(0.013)
Age of Oldest Male in Household	(0.010) 47.609	(0.018) 45.085	(0.018) 48.347	(0.016) 50.081
Oldest Male has more than Primary Schooling	(0.295) 0.417	(0.504) 0.348	(0.493) 0.382	(0.512) 0.543
Oldest Male Cultivator	(0.011) 0.713	(0.017) 0.428	(0.019) 0.893	(0.019) 0.905
Oldest Male Agricultural Labourer	(0.010) 0.504 (0.011)	(0.018) 0.581 (0.018)	(0.012) 0.578 (0.019)	(0.011) 0.328 (0.018)



# Estimating Ability: First Stage Regressions

	OLS	FE
	(1)	(2)
Year 2	-0.318***	-0.323***
	(0.042)	(0.042)
Year 3	-0.433***	-0.434***
	(0.053)	(0.053)
Landholding	1.638***	
	(0.195)	
Non Hindu	-0.840***	
	(0.206)	
Low caste	-0.566***	
	(0.158)	
Age of Oldest Male in Household	0.015***	
	(0.004)	
Oldest Male has more than Primary Schooling	-0.244**	
	(0.107)	
Oldest Male Cultivator	2.591***	
	(0.146)	
Oldest Male Agricultural Labourer	-0.359***	
	(0.136)	
Constant	-5.665***	-2.885***
	(0.286)	(0.028)
R-squared	0.312	0.026
Sample Size	6,156	6,243
Number of Households	-,	2,081
		,



# Discussion: TRAIL agents conduct superior selection

- In both TRAIL and GRAIL schemes: selected households are more able than non-selected households.
- Selected households in TRAIL scheme are more able than selected households in GRAIL scheme.



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- Selected households in TRAIL scheme are more able than selected households in GRAIL scheme.
- Suggests that TRAIL agents select better borrowers than GRAIL agents do.
- Why?



- TRAIL and GRAIL differ with respect to
  - agent's information about village residents
  - agent's incentives

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- TRAIL and GRAIL differ with respect to
  - agent's information about village residents
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- Information might depend on agent's occupation.
  - Traders may be better informed about farmer productivity
  - $\bullet$  96% of TRAIL agents are traders; 29% of GRAIL agents are traders.

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commissions (avoid defaults): common to all

sales margins: salient for traders Sales to agents

political motives: salient for GRAIL agents

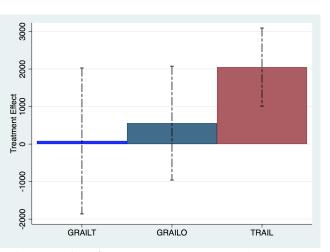
# Classification of Agents

- 3-group classification of agents:
  - TRAIL (Traders: N=24/24)
  - GRAILT (Traders: N=7/24)
  - GRAILO (Non-traders: N=17/24)

# Classification of Agents

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  - TRAIL (Traders: N=24/24)
  - GRAILT (Traders: N=7/24)
  - GRAILO (Non-traders: N=17/24)
- By comparing GRAILT and GRAILO with TRAIL, we can understand the relative importance of
  - expertise & procurement motive
  - political incentives

# ATEs for TRAIL, GRAILT and GRAILO (Potato Value-added)



#### % Effects

TRAIL (N=24) 35.80 GRAILT (N=7) 1.59 GRAILO (N=17) 9.20

#### Treatment Differences

TRAIL-GRAILT 1968.69 (1333.63)

TRAIL-GRAILO 1493.68 (1119.99)

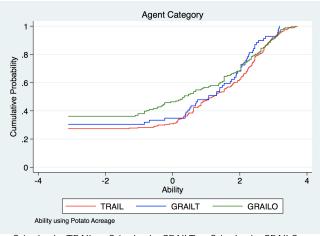
GRAILT-GRAILO -475.01

GRAILT and GRAILO both generate small and non-significant ATEs.

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### Ability of the Selected: TRAIL, GRAILT and GRAILO



K-S Test (p-values)

TRAIL-GRAILT 0.616 TRAIL-GRAILO 0.016 GRAILT-GRAILO 0.174

Selection by TRAIL  $\succ$  Selection by GRAILT  $\succ$  Selection by GRAILO

### What Drives Selection?

ullet Selection by GRAILT  $\succ$  Selection by GRAILO

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### What Drives Selection?

- Selection by TRAIL > Selection by GRAILT > Selection by GRAILO
  - Selection by TRAIL ➤ Selection by GRAILT: Suggests role of political incentives
  - Selection by GRAILT > Selection by GRAIO: Suggests role of agent information/expertise

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### What Drives Selection?

- Selection by TRAIL > Selection by GRAILT > Selection by GRAILO
  - Selection by TRAIL ➤ Selection by GRAILT: Suggests role of political incentives
  - Selection by GRAILT > Selection by GRAIO: Suggests role of agent information/expertise
- Examine political incentives

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### Political Incentives: Evidence

- At end of the study, we asked sample households to participate in a straw poll and indicate the political party they support.
- Since GRAIL agent is chosen by incumbent local government, support for incumbent party suggests support for GRAIL agent's party.

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$$y_{iv} = eta_0 + eta_1 {\sf Treatment}_{iv} + eta_2 {\sf Control} \ 1_{iv} + \gamma \ {\sf X}_{iv} + arepsilon_{ivt} \ {\sf if} \ v{=}1$$

where  $y_{iv}=1$  if household head voted for incumbent in straw poll;  $v=\mathsf{TRAIL}$ ,  $\mathsf{GRAIL}$ 

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$$\begin{array}{ll} \textit{y}_{\textit{i}\textit{v}} = & \beta_0 + \beta_1 \mathsf{Treatment}_{\textit{i}\textit{v}} + \beta_2 \mathsf{Control} \ 1_{\textit{i}\textit{v}} \\ + & \gamma \ \mathbf{X}_{\textit{i}\textit{v}} + \varepsilon_{\textit{i}\textit{v}\textit{t}} \ \mathsf{if} \ \textit{v} \! = \! 1 \end{array}$$

where  $y_{iv}=1$  if household head voted for incumbent in straw poll;  $v=\mathsf{TRAIL}$ ,  $\mathsf{GRAIL}$ 

• Treatment effect:  $\beta_1 - \beta_2$  indicates clientelism

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- Selection effect:  $\beta_2 \beta_0$  indicates loyalism/cronyism
- Controls for age, education, occupation of oldest male, land owned, year dummies, price information intervention

TRAIL vGRAIL

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# Effect of Treatment on Voting Patterns in Straw Poll

	TRAIL (1)	GRAIL (2)	TRAIL (3)	GRAIL (4)
Treatment Effect	0.024	0.078**	-0.041 (0.044)	0.161***
Selection Effect	-0.065 (0.04)	0.083**	065 (0.045)	0.083**
Household Controls	N	N	Y	Y
Observations	1,011	1,026	1,021	1,044



- TRAIL: no evidence of political motives
- GRAIL: evidence of both clientelism and loyalism

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  - vote-buying/clientelism tends to be targeted to the poor (Stokes 2005; Bardhan & Mookherjee 2017)

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- Loyalism biases selection in favour of high ability
  - maybe GRAIL agents have better information about loyals and so select better
  - maybe GRAIL agents' loyals are high-ability farmers

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 Evidence points to better selection of borrowers in the TRAIL scheme than GRAIL scheme



- Evidence points to better selection of borrowers in the TRAIL scheme than GRAIL scheme
- Driven partly by information, partly by political incentives

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#### Discussion

- Evidence points to better selection of borrowers in the TRAIL scheme than GRAIL scheme
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- To what extent is superior selection driving the ATE differences?

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#### Discussion

- Evidence points to better selection of borrowers in the TRAIL scheme than GRAIL scheme
- Driven partly by information, partly by political incentives
- To what extent is superior selection driving the ATE differences?
- Our previous work (MMMMV 2017) shows that TRAIL treatment effects increase in ability
- We decompose the treatment effect differences into:
  - · contribution of selection differences
  - contribution of conditional treatment effect (CTE) differences



## Decomposition of ATE Differences; TRAIL v. GRAIL

	TRAIL weights	GRAIL weights	TRAIL - GRAIL weights	TRAIL HTEs	GRAIL HTEs	TRAIL - GRAIL HTEs	TRAIL - GRAIL weights × TRAIL HTEs (3) × (4)	GRAIL weights × TRAIL - GRAIL HTEs (2) × (6)
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Bin 1 Bin 2 Bin 3	0.263 0.356 0.382	0.329 0.349 0.322	-0.066 0.007 0.060	1505.79 1552.34 2638.28	-737.92 758.93 1086.82	2243.71 793.41 1551.47	-99.38 10.87 158.30	738.18 276.90 499.57
ATE				2058.40	492.73	1565.67	69.78	1514.65
% of Diff in ATE Due to Selection % of Diff in ATE Due to Conditional Treatment Effects							4.46 96.74	

- Selection explains only 4% of ATE differences.
- The bulk is explained by treatment effects conditional on selection.
- Agent engagement seems far more important than selection in determining treatment effects.

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Agent engagement can take the form of monitoring or help



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- Agent engagement can take the form of monitoring or help
- Monitoring reduces default risk, and may also reduce expected income of farmer
- Help raises mean income of farmer, and may also raise default risk

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- Default risk (hence value of monitoring) is decreasing in farmer ability

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- Agent engagement can take the form of monitoring or help
- Monitoring reduces default risk, and may also reduce expected income of farmer
- Help raises mean income of farmer, and may also raise default risk
- Default risk (hence value of monitoring) is decreasing in farmer ability (ability bin 1 pays 4.4% higher interest rate compared to others, stat. significant at 10%)
- Effectiveness of help in increasing farmer income is increasing in farmer ability (complementarity between ability and help)

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commissions sales margins political gains



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	commissions	sales margins	political gains
TRAIL	<b>√</b>	<b>√</b>	_



	commissions	sales margins	political gains
TRAIL	$\checkmark$	$\checkmark$	
GRAILO	$\checkmark$		$\checkmark$



	commissions	sales margins	political gains
TRAIL	$\checkmark$	$\checkmark$	
GRAILO	$\checkmark$		$\checkmark$
GRAILT	$\checkmark$	$\checkmark$	$\checkmark$

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#### Explaining Differences in Agent Engagement, contd.

• Focus mainly on TRAIL v. GRAILO agents, since 17/24 GRAIL agents are commissions sales margins political gains

		commissions	sales margins	political gains
non-traders	TRAIL	✓	✓	
	GRAILO	✓		✓

## Explaining Differences in Agent Engagement, contd.

• Focus mainly on TRAIL v. GRAILO agents, since 17/24 GRAIL agents are commissions sales margins political gains

	non-traders	TRAIL	✓	$\checkmark$		
		GRAILO	$\checkmark$		$\checkmark$	
•	Implies: GF	RAILO agents v	will be mo	tivated mainly to	o monitor (reduce	– defaul

• Implies: GRAILO agents will be motivated mainly to monitor (reduce default risk), and will allocate most of their monitoring to low ability agents

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	non traders		•	•	,	
		GRAILO	✓		✓	_
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- Implies: GRAILO agents will be motivated mainly to monitor (reduce defaulrisk), and will allocate most of their monitoring to low ability agents

  TRAIL interactions
- Owing to sales margin motive, and to selection of fewer low ability borrowers, TRAIL agent will have greater motivation to help rather than monitor, and will allocate most of their help to high ability agents

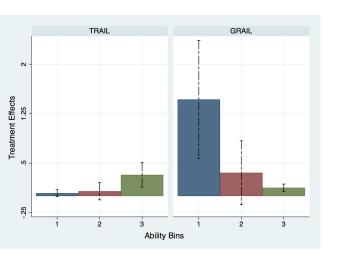
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non-traders

TRAIL

#### Interactions with Agent. HTE

Conversations about Cultivation and Trade. TRAIL and GRAIL



# Treatment effect differences p-value Bin 1 -1.422 0.009 Bin 2 -0.281 0.345 Bin 3 0.196 0.088

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## Implications for Borrower Income (Cond.) Treatment Effects

 Since TRAIL agent offers more help to higher ability borrowers, (and given complementarity between ability and help) we expect TRAIL CTE on borrower incomes to be rising in ability

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## Implications for Borrower Income (Cond.) Treatment Effects

- Since TRAIL agent offers more help to higher ability borrowers, (and given complementarity between ability and help) we expect TRAIL CTE on borrower incomes to be rising in ability
- GRAIL agent on the other hand focuses more on monitoring low ability borrowers, which could lower their mean incomes, hence GRAIL CTE could be negative esp for low ability borrowers

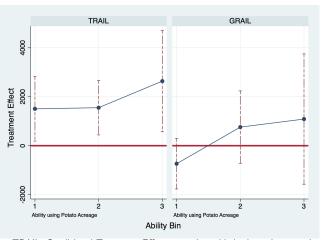
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## Heterogeneous Treatment Effects on Value-added

TRAIL v. GRAIL



#### Difference in Treatment Effects TRAIL-GRAIL

Ability Bin 1	2243.71** (1016.85)
Ability Bin 2	793.41 (1126.28)
Ability Bin 3	1551.47 (2052.56)

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TRAIL: Conditional Treatment Effects on value-added mirror those on time spent talking to agent.

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# (Preliminary) IV estimates of Heterogenous Treatment Effects of Agent Engagement

Estimate

$$\log Y_{ivt} = \beta \log A_{ivt} + \gamma \log(1 + E_{ivt}) + \mu X_{ivt} + \epsilon_{ivt}$$

where Y is Farm Value Added, A is area cultivated, E is agent engagement/interactions, and  $X_{ivt}$  is set of household, year, village controls

- Estimate separately for TRAIL and GRAIL (since effect of agent engagement could differ)
- Instrument A, E with treatment dummy, borrower ability, and interactions

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# (Preliminary) IV estimates of Income Effects of Agent Engagement

		TRAIL			GRAIL	
VARIABLES	OLS	IV	IV	OLS	IV	IV
	(1)	(2)	(3)	(4)	(5)	(6)
Log Acres	0.032***	0.033***	0.031***	0.030***	0.033***	0.026***
Eog / teres	(0.002)	(0.004)	(0.004)	(0.003)	(0.004)	(0.005)
Log (1 + help)	-0.009	0.345**	0.318**	-0.011*	-0.092**	-0.096**
.,	(0.024)	(0.173)	(0.160)	(0.006)	(0.041)	(0.048)
Additional Household Controls	No	No	No	No	Yes	Yes
Sample Size	1,380	1,380	1,377	1,374	1,374	1,359
R-squared	0.239	-0.044	0.063	0.076	0.063	0.083
Hanson J First Stage F		2.318	0.461		0.257	0.387
Log Acres		1471.98***	1059.43***		1517.42***	830.05***
Log (1 + help)		3.95***	3.91***		3.32**	4.45***
Cragg-Donald F		8.503	8.237		46.963	46.887

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## Summary of Findings

• TRAIL ATE >GRAIL ATE for potato profits & farm value-added



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- This difference is partly due to superior borrower selection by TRAIL agent
- Explanations:
  - Superior expertise of traders
  - GRAIL agents' political (clientelistic) incentives bias them toward low ability farmers



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- This difference is partly due to superior borrower selection by TRAIL agent
- Explanations:
  - Superior expertise of traders
  - GRAIL agents' political (clientelistic) incentives bias them toward low ability farmers
- There are substantial differences in conditional treatment effects
  - Local intermediaries' engagement thus appears quantitatively more important than formal selection role



#### Conjectures about Causes of CTE Differences

- CTE differences reflect interactions between agents and borrowers
- Agent engagement varies between TRAIL and GRAIL owing to differences in incentives



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- CTE differences reflect interactions between agents and borrowers
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- Hence GRAIL income CTEs tend to be smaller than TRAIL



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- Agent engagement varies between TRAIL and GRAIL owing to differences in incentives
- GRAIL agents tend to primarily monitor (esp. low ability) borrowers to lower default risk; TRAIL agent to help (esp. high ability) agents to generate higher potato output and sales
- Hence GRAIL income CTEs tend to be smaller than TRAIL
- Key differences in agent incentives:
  - stronger sales motive in TRAIL
  - absence of political motives



 Original Question: Value of appointing local intermediaries; private versus political intermediaries



- **Original Question:** Value of appointing local intermediaries; private versus political intermediaries
- We provide evidence that local intermediaries' specialized information can improve selection



- Original Question: Value of appointing local intermediaries; private versus political intermediaries
- We provide evidence that local intermediaries' specialized information can improve selection
- Local agents' subsequent engagement with selected beneficiaries appears more important than formal selection function
- Agent incentives can explain differences in both selection and engagement roles between private and political intermediaries



- **Original Question:** Value of appointing local intermediaries; private versus political intermediaries
- We provide evidence that local intermediaries' specialized information can improve selection
- Local agents' subsequent engagement with selected beneficiaries appears more important than formal selection function
- Agent incentives can explain differences in both selection and engagement roles between private and political intermediaries
- TRAIL agents' economic incentives are more closely aligned with raising incomes of (esp. high productivity) borrowers
- GRAIL agents are motivated mainly to lower default risk (esp. of low productivity borrowers), accentuated by political incentives

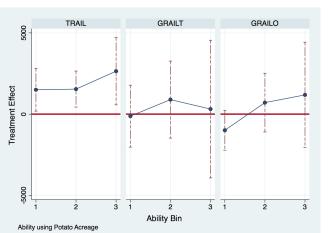


The End



# Heterogeneous Treatment Effects on Potato Value-added. By Agent Type

TRAIL, GRAILT and GRAILO



#### Difference in Treatment Effects

#### TRAIL-GRAILT

Ability Bin 1 1624.148 Ability Bin 2 648.212 Ability Bin 3 2332.902

#### TRAIL-GRAILO

Ability Bin 1 2493.514\*\* Ability Bin 2 833.523 Ability Bin 3 1459.857

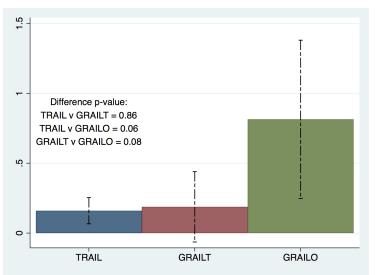
#### GRAILTL-GRAILO

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Ability Bin 1 869.365 Ability Bin 2 185.311 Ability Bin 3 -873.045

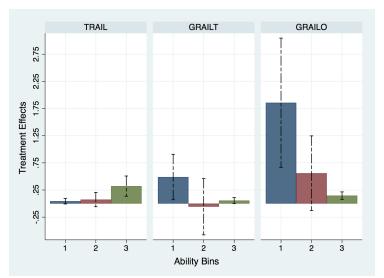
#### Interactions with Agent. ATE

Conversations about Cultivation and Trade. TRAIL, GRAILT and GRAILO



#### Interactions with Agent. HTE

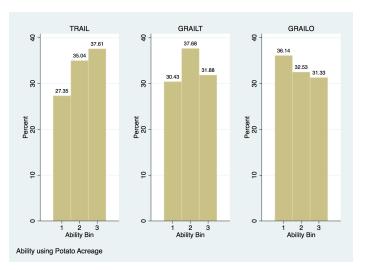
Conversations about Cultivation and Trade. TRAIL, GRAILT and GRAILO



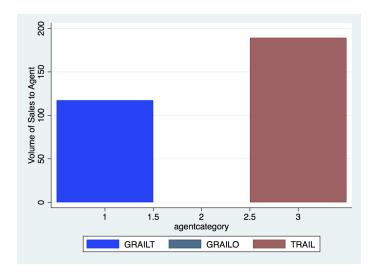
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## Proportion of C1 Households in Each Ability Bin

TRAIL, GRAILT and GRAILO



#### Volume of Potato Sales to Agent





MMMV (Work-in-Progress) TRAILvGRAIL June 2018

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## Effect of Treatment on Voting Patterns in Straw Poll

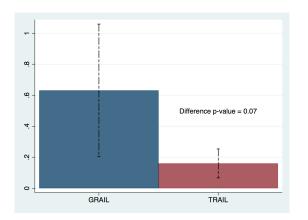
	TRAIL (1)	GRAIL (2)	TRAIL (3)	GRAIL (4)
Treatment Effect	0.024	0.078**		
	(0.05)	(0.03)		
Selection Effect	-0.065	0.083**		
	(0.04)	(0.04)		
Treatment Effects:				
Bin 1			0.09	0.13*
DIII 1			(0.09)	(0.07)
Bin 2			-0.07	0.03
			(80.0)	(0.07)
Bin 3			0.06	0.01
			(0.06)	(0.07)
Selection Effects:				
Bin 1			-0.13**	0.02
			(0.06)	(0.06)
Bin 2			-0.03	0.12*
			(0.07)	(0.07)
Bin 3			-0.03	0.11
			(0.06)	(0.07)
Observations	1,011	1,026	1,021	1,044





#### Interactions with Agent. ATE

Conversations about Cultivation and Trade. TRAIL vs GRAIL



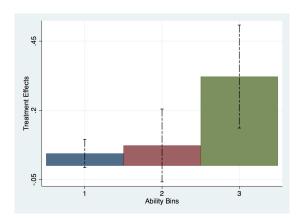
Marginal cost of TRAIL agent's time > Marginal cost of GRAIL agent's time back

MMMV (Work-in-Progress)

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#### Interactions with Agent. HTE

Conversations about Cultivation and Trade. TRAIL







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#### Interactions with Agent. HTE

Conversations about Cultivation and Trade. GRAIL

