

An Open Access Wireless Market

Supporting Competition, Public Safety, and Universal Service

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From monopoly to vibrant competition



The time is right

- Global technology standard: LTE
 - Ability to disaggregate and reassign network resources
- Flexibility as an enabler
 - Handsets now support about 40 bands
 - Basestation now software defined
- Demand heterogeneity
 - Expanding applications: Internet of Things,...
- Benefits of sharing scarce resources
 - Towers, spectrum, network

Market objectives

- Efficiency
- Transparency
- Simplicity
- Fairness

Draw on best practice from existing time and locational markets

Key market principle: open access

- Network is open to all
- Nondiscriminatory terms
- Network capacity cannot be withheld
- \Rightarrow Efficient congestion pricing

• Basis for restructured electricity markets in US, Europe, ...



Same market model as electricity successfully operating for two decades

Product design

- Product should be directly valued by consumer
 - Network throughput at particular location and time interval
 - A market for throughput not spectrum
 - Energy (MWh) in an electricity market
- Aggregation in both time and location to simplify and improve liquidity
 - Example: Particular cell over one hour (GB/h)

All markets use single-price auction



Multiple opportunities to trade: Yearly, monthly, hourly



Yearly aggregates monthly aggregates hourly in time and location

Forward market area aggregation



Service provider estimates demand and stages purchase in three markets

Yearly auction = buy 165 GB per hour, for every peak hour in the year,

in the yearly area 5 GB 10 GB 15 GB 15 GB 5 GB 10 GB 5 GB 5 GB 10 GB 10 GB 10 GB 5 GB 5 GB 5 GB 5 GB 5GB 5 GB

Refine estimate and make adjustment in monthly market

Yearly auction = buy 165 GB per hour, for every peak hour in the year, in the yearly area



Finalize estimate one hour ahead and make final adjustment to demand



Product and auction hierarchy





= Auction conducted every hour for hourly products

Sequence of auctions



- Three opportunities to trade
 - Reduces risk of service provider
 - Facilitates planning of service provider
 - Provides price transparency
 - Mitigates market power

Prototype auction platform

- To illustrate market
- Demonstrate proof of concept

Auction design

- Uniform-price auction for each product
- Preferences expressed as piecewise-linear strictly-decreasing demand curves
 - Consistent with underlying preferences
 - Unique clearing prices and quantities
- Yearly and monthly auctions: simultaneous ascending clock
- Hourly auction: sealed bid

Current Published Supply Curve for Manhattan (Peak)

Select a product to view its supply curve calculated from the relative supply curve currently in the system.



Sample demand for bidder Manhattan (peak) monthly



Bidder's screen of supply and demand Manhattan (peak) monthly



Auctioneer's screen of supply and demand Manhattan (peak) monthly

Manhattan (Peak)Product has not yet cleared.Projected clearing price based on proxy bidsClearing Price\$8.17/GBClearing Quantity7,187 GB/hTotal Sold\$58,718Number of Buyers2Number of Sellers0

Show Bidder Demand Curves



Addressing hourly deviations between actual and purchased demand

- Neither system operator nor service provider can *control* demand perfectly to assure quantity consumed = quantity won
- Deviations are inevitable
- Final settlement should motivate service providers to limit deviations

Hourly settlement for deviations

- p_{hk} = price in hour *h* in area *k* that balances as-bid demand with estimated supply
- q_{ihk} = total quantity bought by bidder *i* in hour *h* in hourly area *k* (includes yearly, monthly, and hourly net purchases)
- Q_{ihk} = actual quantity consumed by bidder *i* in hour *h* in hourly area *k*
- $D_{ihk} = Q_{ihk} q_{ihk}$ = deviation between actual quantity consumed and quantity bought
- Tolerance = percentage tolerance band (e.g., 10%); no penalty if deviation is within Tolerance
- *Penalty Factor* = a factor that is applied to square deviations above Tolerance
- Adjustment for deviations in the real-time market is $Adjustment_{ihk} = p_{hk} \times D_{ihk} + Penalty_{ihk}$ where

•
$$Penalty_{ihk} = \begin{cases} 0 & if \frac{|D_{ihk}|}{q_{ihk}} \le Tolerance \\ Penalty Factor \times p_{hk} \times D_{ihk}^2 & if \frac{|D_{ihk}|}{q_{ihk}} > Tolerance \end{cases}$$

Standard efficient settlement if deviation is within Tolerance; penalty based on squared deviation outside of Tolerance to induce best estimate and control of demand to match winnings

Likely implementations

- Singapore (competition)
 - 60 MHz set aside for new entrant; auction in 2016
- Mexico (competition)
 - 90 MHz of 700 MHz set aside for open access
 - RFP to select implementer in 2016
- United States (public safety)
 - 20 MHz of 700 MHz set aside + \$7 billion
 - RFP to select implementer in 2016
- Australia (unsold spectrum)
 - 20 MHz of 700 MHz unsold; could be used for open access
- European Union (merger remedy; e.g. UK: Three & O2)
 - Proposed mergers leading from 4 to 3 carriers
 - Merged entity allocates portion of network to open access

Merger remedy: set aside portion of capacity to open access network

- Similar to recent 4-to-3 merger remedies in Germany and Ireland, but much more responsive to changing market
 - Competitive forces determine identity and number of services providers
 - Assignment and prices determined to maximize gains from trade in open competitive process
 - Assignment and prices respond to changing market
 - Market evolves with environment
 - Merged entity receives competitive market value for network resource, and ongoing interest in success of service providers
- Similar to electricity merger remedy: auction portion of generation as "Virtual Power Plants" e.g. EDF 2001-2012

Independent system operator

- Non-profit entity set up with simple mission *"To serve the public by operating a reliable and efficient market for open access mobile communications"*
- Analogous to system or grid operator in wholesale electricity markets

Tasks of independent system operator

- Qualifies market participants and establishes any limits on each participant's bidding activities
- Reveals the yearly, monthly and hourly supply curves for the open access network
- Conducts the yearly auction
- Conducts the monthly auctions
- Conducts the real-time auctions
- Operates the open access market
- Settles all transactions on a monthly basis consistent with market rules and supply and demand realizations
- Provides information on market performance to market participants and the market monitor
- Improves the market as problems are identified

Governance of market



Spectrum auctions and competition policy

- Spectrum auctions still play an essential role in assigning and pricing new spectrum
- Competition policy will remain an issue, but can be addressed more simply and powerfully with open access
 - Set aside some spectrum for the open access network
 - Public receives value of spectrum, as determined over time in the open access network, rather than lump sum

Conclusion

- Open access is the future of mobile communications
- Basis for time and location wholesale market (similar to restructured electricity markets)
- Market coexists with existing proprietary networks
- Assures scarce network resource is used efficiently
- Addresses competition issues of existing markets

Sample Screen Shots

Auction Schedule

Round	Duration	Start	End	Recess
Round 1	20 min	06:30 EDT	06:50 EDT	10 min
Round 2	20 min	07:00 EDT	07:20 EDT	10 min
Round 3	20 min	07:30 EDT	07:50 EDT	10 min
Round 4	20 min	08:00 EDT	08:20 EDT	10 min
Round 5	20 min	08:30 EDT	08:50 EDT	10 min
Round 6	20 min	09:00 EDT	09:20 EDT	10 min
Round 7	20 min	09:30 EDT	09:50 EDT	10 min
Round 8	20 min	10:00 EDT	10:20 EDT	

Note:

- All start and end times are in EDT.
- All future rounds are tentative and subject to change.
- indicates the round or recess is Active.
- indicates a past round.

MY BIDS BID CONFIRMATION MY MARKETS SCHEDULE MESSAGES AUCTION INFORMATION

egions Products			
Product	Maximum Supply	Supply	Opening Price
PEA 1 (NY-Metro) (Peak)	60,675.000 GB/h	27,303.000 GB/h	\$0.50/GB
PEA 1 (NY-Metro) (Off Peak)	60,675.000 GB/h	27,303.000 GB/h	\$0.25/GB
PEA 2 (LA - Metro) (Peak)	44,251.000 GB/h	19,912.000 GB/h	\$0.40/GB
PEA 2 (LA - Metro) (Off Peak)	44,251.000 GB/h	19,912.000 GB/h	\$0.20/GB
PEA 3 (Chicago - Metro) (Peak)	21,603.000 GB/h	9,721.000 GB/h	\$0.40/GB
PEA 3 (Chicago - Metro) (Off Peak)	21,603.000 GB/h	9,721.000 GB/h	\$0.20/GB
PEA 4 (San Fran - Metro) (Peak)	21,208.000 GB/h	9,543.000 GB/h	\$0.40/GB
PEA 4 (San Fran - Metro) (Off Peak)	21,208.000 GB/h	9,543.000 GB/h	\$0.20/GB
PEA 5 (DC - Metro) (Peak)	19,654.000 GB/h	8,844.000 GB/h	\$0.40/GB
PEA 5 (DC - Metro) (Off Peak)	19,654.000 GB/h	8,844.000 GB/h	\$0.20/GB

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Regions	Products		
Region ID	Region Name	Published Maximum Supply	Percentage of Supply
Subregior	ns of PEA 1 (NY-Metro)	60,675.000 GB/h	100.00%
09001	Fairfield	2,137.500 GB/h	3.52%
09003	Hartford	2,156.250 GB/h	3.55%
09005	Litchfield	431.250 GB/h	0.71%
09007	Middlesex	375.000 GB/h	0.62%
09009	New Haven	1,912.500 GB/h	3.15%
09011	New London	618.750 GB/h	1.02%
09013	Tolland	337.500 GB/h	0.56%
09015	Windham	262.500 GB/h	0.43%
34003	Bergen	2,043.750 GB/h	3.37%
34013	Essex	1.800.000 GB/h	2.97%



Bidding - Round 1

You can upload bids for all products in the form below:

Browse... No file selected.

Upload Bids

Download a Sample File or Remove all Bids

Product		Current Bidding Band	Forward Position	Maximum Commitment	# of Bids	
PEA 1 (NY-Metro)	Peak	\$0.50/GB - \$2.00/GB	0.000 GB/h	\$105,303,306	4	Edit Bids
PEA 1 (NY-Metro)	Off Peak	\$0.25/GB - \$1.00/GB	0.000 GB/h	\$0	0	Edit Bids
PEA 2 (LA - Metro)	Peak	\$0.40/GB - \$1.60/GB	0.000 GB/h	\$46,818,747	6	Edit Bids
PEA 2 (LA - Metro)	Off Peak	\$0.20/GB - \$0.80/GB	0.000 GB/h	\$63,863,197	4	Edit Bids
PEA 3 (Chicago - Metro)	Peak	\$0.40/GB - \$1.60/GB	0.000 GB/h	\$36,866,016	7	Edit Bids
PEA 3 (Chicago - Metro)	Off Peak	\$0.20/GB - \$0.80/GB	0.000 GB/h	\$31,179,945	4	Edit Bids
PEA 4 (San Fran - Metro)	Peak	\$0.40/GB - \$1.60/GB	0.000 GB/h	\$36,189,504	5	Edit Bids
PEA 4 (San Fran - Metro)	Off Peak	\$0.20/GB - \$0.80/GB	0.000 GB/h	\$30,607,378	4	Edit Bids
PEA 5 (DC - Metro)	Peak	\$0.40/GB - \$1.60/GB	0.000 GB/h	\$33,537,888	4	Edit Bids
PEA 5 (DC - Metro)	Off Peak	\$0.20/GB - \$0.80/GB	0.000 GB/h	\$28,364,561	4	Edit Bids

BIDS MARKETS REPORT RESULTS ANNOUNCE NEXT ROUND AUDIT LOG ADMIN USERS BIDDERS SERVICE

SCHEDULE MESSAGES AUCTION INFORMATION

PEA 2 (LA - Metro) (Peak)

Product has not yet cleared.							
Projected clearing price based on proxy bids							
Clearing Price	\$3.32/GB						
Clearing Quantity	25,631.548 GB/h						
Total Sold	\$183,808,957						
Number of Buyers	4						
Number of Sellers	0						

Show Bidder Demand Curves



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SCHEDULE MESSAGES AUCTION INFORMATION

Report Results for Round 1 to All Bidders

Region	Time	EOR Demand	EOR Supply	Excess Demand
PEA 1 (NY-Metro)	Peak	45,760.571 GB/h	23,730.667 GB/h	22,029.904 GB/h
PEA 1 (NY-Metro)	Off Peak	56,710.662 GB/h	23,730.667 GB/h	32,979.995 GB/h
PEA 2 (LA - Metro)	Peak	32,076.143 GB/h	17,306.667 GB/h	14,769.476 GB/h
PEA 2 (LA - Metro)	Off Peak	41,034.429 GB/h	17,306.667 GB/h	23,727.762 GB/h
PEA 3 (Chicago - Metro)	Peak	25,230.804 GB/h	8,448.978 GB/h	16,781.826 GB/h
PEA 3 (Chicago - Metro)	Off Peak	17,300.714 GB/h	8,448.978 GB/h	8,851.736 GB/h
PEA 4 (San Fran - Metro)	Peak	25,315.000 GB/h	8,294.489 GB/h	17,020.511 GB/h
PEA 4 (San Fran - Metro)	Off Peak	23,746.893 GB/h	8,294.489 GB/h	15,452.404 GB/h
PEA 5 (DC - Metro)	Peak	18,521.696 GB/h	7,686.800 GB/h	10,834.896 GB/h
PEA 5 (DC - Metro)	Off Peak	14,351.750 GB/h	7,686.800 GB/h	6,664.950 GB/h

Report Results to all bidders

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SCHEDULE MESSAGES AUCTION INFORMATION

PEA 2 (LA - Metro) (Peak)

Product has not yet cleared.							
Projected clearing price based on proxy bids							
Clearing Price	\$3.32/GB						
Clearing Quantity	25,631.548 GB/h						
Total Sold	\$183,808,957						
Number of Buyers	4						
Number of Sellers	0						

Show Bidder Demand Curves



Bid Confirmation - Round 5

Round 5 - Expand All									
Degion	Time	Bidding Band	Bidding Band						
Region	Time	Min	Quantity	Max	Quantity	(during the round)			
Total buying			32,175.909 GB/h		29,668.544 GB/h	\$295,193,232			
Total selling			0.000 GB/h		0.000 GB/h	\$0			
PEA 1 (NY-Metro)	Peak	\$4.06/GB	10,531.067 GB/h	\$25.00/GB	10,171.634 GB/h	\$98,209,161			
PEA 1 (NY-Metro)	Off Peak	\$0.25/GB	0.000 GB/h	\$12.50/GB	0.000 GB/h	\$ 0			
PEA 2 (LA - Metro)	Peak	\$3.24/GB	6,371.514 GB/h	\$20.00/GB	5,967.628 GB/h	\$45,888,672			
PEA 3 (Chicago - Metro)	Off Peak	\$1.62/GB	2,915.600 GB/h	\$10.00/GB	2,696.400 GB/h	\$31,101,356			
PEA 4 (San Fran - Metro)	Peak	\$4.68/GB	3,250.360 GB/h	\$20.00/GB	2,639.517 GB/h	\$29,361,987			
PEA 4 (San Fran - Metro)	Off Peak	\$2.03/GB	2,310.650 GB/h	\$10.00/GB	2,041.650 GB/h	\$29,502,659			
PEA 5 (DC - Metro)	Peak	\$3.74/GB	4,144.393 GB/h	\$20.00/GB	3,698.790 GB/h	\$32,836,378			
PEA 5 (DC - Metro)	Off Peak	\$1.62/GB	2,652.325 GB/h	\$10.00/GB	2,452.925 GB/h	\$28,293,018			

MESSAGES AUCTION INFORMATION

My Markets

Cleared Products	Open Products					
			Clearing	Auction Wi		
Region	Time	Price	Quantity	New Quantity Owned	Quantity Won	Total Cost
Total buying			· · · · · · · · · · · · · · · · · · ·	38,549.491 GB/h		\$376,952,879
Total selling				0.000 GB/h		\$0
PEA 1 (NY-Metro)	Peak	\$4.11/GB	34,980.564 GB/h	10,487.234 GB/h		\$93,101,469
Fairfield				369.451 GB/h		
Hartford				372.692 GB/h		
Litchfield				74.538 GB/h		
Middlesex				64.816 GB/h		
New Haven				330.562 GB/h		
New London				106.946 GB/h		

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SCHEDULE MESSAGES AUCTION INFORMATION

Markets

Download the Auction Winning Results

						Filte	r:	
Region		† Status	Clearing Price	Clearing Quantity	Total Sold	Excess Demand	Peak	Off Peak
PEA 1 (NY-Metro)	Peak	Cleared	\$4.11/GB	34,980.564 GB/h	\$310,543,455	-3,804.436 GB/h	\backslash	
	Off Peak	Cleared	\$2.40/GB	37,968.494 GB/h	\$590,486,019	-3,135.261 GB/h	X	X
PEA 2 (LA - Metro)	Peak	Cleared	\$3.32/GB	25,631.547 GB/h	\$183,808,950	-1,778.044 GB/h		Time Machine: Running
	Off Peak	Cleared	\$1.86/GB	27,208.017 GB/h	\$327,932,787	-238.009 GB/h	X	Debug level: 2
PEA 3 (Chicago -	Peak	Cleared	\$4.68/GB	14,119.883 GB/h	\$142,735,073	5.219 GB/h	\mathbf{N}	[Turn off debug] Save current auction state
Metro)	Off Peak	Cleared	\$1.67/GB	12,569.047 GB/h	\$136,017,199	-1,052.468 GB/h	X	.X
PEA 4 (San Fran -	Peak	Cleared	\$4.96/GB	13,981.757 GB/h	\$149,794,952	-1,001.973 GB/h	\mathbf{N}	\mathbf{X}
Metro)	Off Peak	Cleared	\$2.15/GB	13,703.693 GB/h	\$190,919,851	-626.518 GB/h	X	X
PEA 5 (DC - Metro)	Peak	Cleared	\$4.01/GB	12,580.875 GB/h	\$108,970,507	-331.863 GB/h		\backslash
	Off Peak	Cleared	\$1.67/GB	11,418.263 GB/h	\$123,563,875	-947.805 GB/h	X	X